The Potential Impact of Escalated Tariffs on the U.S. Economy

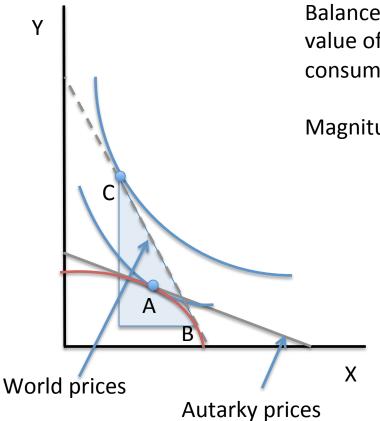
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Prepared for the Advisory Committee of the Federal Reserve Bank of Chicago

Chicago, October 18, 2018

Some basic theory on the gains from trade ... and the costs of restricting it

Country exports X in exchange for Y



Balanced trade:

value of exports = value of imports at world prices. consumption gains = production gains

Magnitude of gains:

$$G_j = 1 - \lambda_{jj}^{1/\varepsilon}$$

Two parameters govern magnitude of gains: (Arkolakis, Costinot, Rodriguez-Clare)

- * trade elasticity
- * expenditure share on domestic goods

Extensions:

- Multiple sectors
- Intermediate goods trade
- Monopolistic competition

Gains in percentages

	US	China	ROW
One sector			
	1.8	2.6	4.4
Multiple sectors			
	4.4	4.0	15.3

Mult sectors with intermediate goods, perfect competition

8.3 11.5 26.9

Mult sectors with intermediate goods, monopolistic competition

10.3 77.9 40.0

Source: Table 4.1 "Trade Theory with Numbers: Quantifying the Consequences of Globalization," Costinot and Rodriguez-Clare, Handbook of International Economics, 2014.

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Gains relatively small because trade elasticity is fairly high, and share spent on imports is relatively small

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Countries differ in sectoral composition and sectoral elasticity lower than trade elasticity. More scope for specialization and larger gains from trade.

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Amplification of gains from specialization.

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Additional margin of firm entry with love of variety magnifies gains from trade.

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- Mar 23 25 % tariff on steel and aluminum
- April 3 US Admin releases list of \$50 bill Chinese products under consideration for 25% tariff; intermediate inputs and capital goods heavily affected
- April 30 US extends Steel and Aluminum tariff exemptions
- June 1 Tariff exemptions expire
- June 14 USTR releases list of products subject to 25 % tariff to go into effect in two phases starting in July
- July 6 US tariffs on China go into effect
- July 24 US subsidy to American farmers
- August 7 revision to second phase of tariffs
- August 10 increased tariff on Turkish steel to 50 %
- August 23 Second phase of tariffs on China
- August 27 preliminary trade agreement with Mexico
- Sept 17 additional list of Chinese products subject to tariff, rates to rise in January 2019
- Sept 20 announced tariffs on China go into effect
- US has tariffs on 12 percent of its 2018 imports

- March 28 Korea reduces steel exports to US
- April 2 China imposes retaliatory tariffs on \$2.4 bill imports from US
- April 4 China publishes retaliatory list subject to 25 % tariff, including transportation equipment and soybeans
- April 17 China announces 178 % tariffs on US sorghum
- May 18 China ends sorghum tariffs
- June 15 China issues a retaliation list of 25 % tariffs
- June 22 EU retaliates on "Iconic American Goods"
- July 6 Canada imposes tariffs on US products, including a 25 % tariff on US steel
- August 3 China warning of additional duties on US exports
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- Sept 18 China to place tariffs on \$60 bill of US exports, mainly on intermediate inputs and capital equipment
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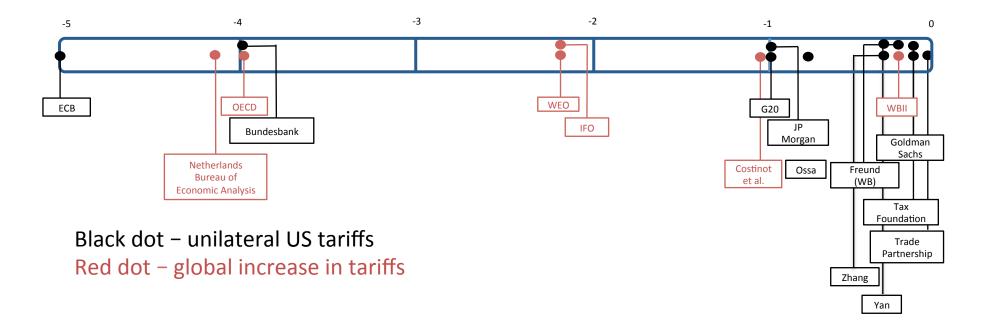
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Estimates of US GDP Impact of 20% US Import Tariff



Impact on output ranges from less than 1 percent to nearly 5 percent. What accounts for the difference?

Zhang multi-sector model

Unilateral US Tariff 20 percent						
Percent changes	Consumption (Output) loss	Export	Labor in goods sector	Wage	CPI	Real wage
Canada	-0.38	-6.37	-1.29	-1.74	-1.38	-0.36
China	-0.04	-2.02	-0.05	-0.54	-0.50	-0.04
Mexico	-0.64	-9.57	-0.85	-3.07	-2.46	-0.61
US	-0.28	-9.84	1.63	1.68	1.97	-0.29
ROW	-0.07	-1.77	-0.12	-0.50	-0.44	-0.06
Global Tariff Increase of 20 percent Percent changes						
Canada	-0.85	-11.38	-0.82	-1.41	-0.58	-0.83
China	-0.08	-2.24	0.00	0.37	0.45	-0.08
Mexico	-1.01	-13.12	-0.69	-2.65	-1.68	-0.97
US	-0.46	-19.68	1.59	-1.16	-0.71	-0.45
ROW	-0.14	-2.13	-0.06	0.49	0.63	-0.14

Models where losses from trade barriers are small

- Eaton-Kortum models (Applied GE models)
 - K, L used in each sector
 - Continuum of varieties in each sector lots of substitutability
 - Most cost effective producers export gains come from obtaining varieties at a lower price
- Model successfully explains:
 - Intra-industry trade
 - Matches relative country sizes, sectoral size, and input-output linkages (Levchenko and Zhang (2016))
 - Tariff causes output and trade to fall, rising prices and wages (real wage falls) (Zhang (2018))
- Is this a good model for explaining effect of tariffs?
 - Models do not do a good job of predicting which sectors will expand following a trade liberalization (Kehoe et. al.)
 - Model depends on sectoral and trade elasticities estimates of these are very poor (Ossa (2015), Caliendo and Parro (2010))

So when might the effects of tariffs be large?

- Estimates based on Econometric models (ECB, Bank of England)
 - Feedback effects through exchange rates
 - Monetary policy adjustment
- Trade in a specific factor with no close substitutes
 - Minerals, oil, key components for production
 - E.g. Finland (Gorodnichenko et al 2012) exported goods specific to USSR, barter exchange for oil, overvalued exchange rate, rigid labor market
- Spillovers to financial system / uncertainty
 - Decline in trade weakens banks; raises cost of capital
- Trade affects TFP
 - Imports embody knowledge
 - Trade encourages physical and/or human capital accumulation
- Dynamics
 - Adds a role for investment
 - Costly transition dynamics
 - But also adds another dimension for substitutability

Summary

- US tariffs will have a smaller impact if:
 - Tariffs affects goods/sectors for which:
 - US firms have alternative sources
 - US consumers have close substitutes
 - Financial markets are not destabilized
 - Retaliation is limited
- Small aggregate consequences could still imply large distributional effects, across states as well as across countries
 - Depends on incidence of trade barriers, composition of consumption and labor mobility (Auer et. al. 2018)